

New York State Bar Association

One Elk Street, Albany, New York 12207 • 518/463-3200 • http://www.nysba.org

TAX SECTION

2005-2006 Executive Committee

DAVID P. HARITON

Chair Sullivan & Cromwell LLP 125 Broad Street New York, NY 10004 212/558-4248

KIMBERLY S. BLANCHARD

First Vice-Chair 212/310-8799 PATRICK C. GALLAGHER

Second Vice-Chair 212/446-4998 DAVID S. MILLER

Secretary 212/504-6318 COMMITTEE CHAIRS:

Bankruptcy and Operating Losses Stuart J. Goldring Linda Z. Swartz

Compliance, Practice & Procedure Deborah L. Paul Bryan C. Skarlatos

Consolidated Returns Lawrence M. Garrett Jonathan Kushner

Corporations
Kathleen L. Ferrell
David R. Sicular
Employee Benefits

Karen G. Krueger Max J. Schwartz Estates and Trusts T. Randolph Harris

Jeffrey N. Schwartz Financial Instruments Michael S. Farber Erika W. Nijenhuis

Financial Intermediaries
Dickson G. Brown
Andrew P. Solomon

"Inbound" U.S. Activities of Foreign

Taxpayers
Andrew Walker
Diana L. Wollman
Multistate Tax Issues

Robert E. Brown
Paul R. Comeau
New York City Taxes

Robert J. Levinsohn Irwin M. Slomka New York State Franchise and

New York State Franchise and income Taxes Maria T. Jones Arthur R. Rosen

Arthur H. Hosen

"Outbound" Foreign Activities of
U.S. Taxpavers

U.S. Taxpayers
Peter H. Blessing
Yaron Z. Reich
Partnerships
Andrew W. Needham
David H. Schnabel

Pass-Through Entities
Gary B. Mandel
Marc L. Silberberg

Real Property
Janet B. Korins
Elliot Pisem

Reorganizations

Karen Gilbreath Joel Scharfstein Securitizations and Structured

Finance
Jiyeon Lee-Lim
W. Kirk Wallace

W. Kirk Wallace
Tax Accounting
Jeffrey Hochberg
David W. Mayo
Tax Exempt Bonds
Margaret C. Henry

Margaret C. Henry Bruce M. Serchuk Tax Exempt Entities Stuart L. Rosow Michelle P. Scott MEMBERS-AT-LARGE OF EXECUTIVE COMMITTEE

William B. Brannan
Robert Cassanos
Edward E. Gonzalez
Alvsse Grossman
Alvsse Grossman

David R. Hardy Mary L. Harmon Sherwin Kamin Charles I. Kingson Sherry S. Kraus Stephen B. Land Douglas R. McFadyen William L. McRae Charles Morgan David M. Schizer Jodi J. Schwartz Gordon Warnke David E. Watts

April 22, 2005

Mr. Eric Solomon

Acting Deputy Assistant Secretary (Tax Policy)

Department of the Treasury

Room 3104 MT

1500 Pennsylvania Avenue, N.W.

Washington, D.C. 20220

The Honorable Mark W. Everson

Commissioner

Internal Revenue Service

Room 3000 IR

1111 Constitution Avenue, N.W.

Washington, D.C. 20224

Dear Acting Deputy Assistant Secretary Solomon and Commissioner Everson:

I am pleased to submit the New York State Bar Association Tax Section's Report No. 1085, which comments on recently proposed regulations dealing with disguised sales of partnership interests. The proposed regulations approach the relevant issues in a thoughtful way and are generally consistent with the treatment of disguised sales of property between partners and partnerships. However, we believe that significant changes should be made to better reflect the intent of Congress (and of the Treasury and the IRS, as noted in the relevant preamble) not to recharacterize nonabusive transactions as disguised sales.

The proposed regulations would effectively recharacterize a transaction as a disguised sale of a partnership interest if a distribution to a partner would not have occurred (e.g., would not have been possible) "but for" a contribution to the partnership by another partner. As we have stated in prior reports, however, we believe that this is too broad a standard, and if it was

FORMER CHAIRS OF SECTION:

John A. Corry

Samuel Brodsky Edwin M. Jones Peter Miller John E. Morrissey, Jr. Martin D. Ginsburg Peter L. Faber Hon. Renato Beche Alfred D. Youngwood Gordon D. Henderson David Sachs J. Roger Mentz Willard B. Taylor Richard J. Hiegel Dale S. Collinson Richard G. Cohen Donald Schapiro Herbert L. Camp William L. Burke Arthur A. Feder James M. Peaslee

Peter C. Canellos Michael L. Schler Carolyn Joy Lee Richard L. Reinhold Richard O. Loengard Steven C. Todrys Harold R. Handler Robert H. Scarborough Robert A. Jacobs Samuel J. Dimon Andrew N. Berg Lewis R. Steinberg literally applied, it would result in the improper recharacterization of routine business transactions. We do not think a contribution and a distribution should be recharacterized as a disguised sale unless they are "directly related" to each other, as more fully described in our Report. Likewise, we think the presumption that transfers made within two years of each other constitute a sale of all or a portion of a partnership interest should be limited to situations in which certain additional factual circumstances are present.

For similar reasons, we believe that the proposed expansion of various disclosure requirements to encompass contributions and distributions made over a seven-year period is overbroad and onerous. We also recommend special rules for investment partnerships and for nonsimultaneous transfers, and we make additional technical recommendations.

We appreciate your consideration of our recommendations. If you have any questions or comments regarding this Report, please feel free to contact us and we will be glad to discuss our Report or to assist you in any way.

Respectfully submitted,

Vand Hants

David P. Hariton

Chair

cc: Helen M. Hubbard, Tax Legislative Counsel,

Department of the Treasury

Matthew Lay, Attorney-Advisor,

Department of the Treasury

Donald L. Korb, Chief Counsel,

Internal Revenue Service

Nicholas J. DeNovio, Deputy Chief Counsel (Technical),

Internal Revenue Service

Heather C. Maloy, Associate Chief Counsel (Passthroughs &

Special Industries), Internal Revenue Service

William P. O'Shea, Deputy Associate Chief Counsel

(Passthroughs & Special Industries), Internal Revenue Service

Deane M. Burke, Attorney (Passthroughs & Special Industries),

Internal Revenue Service